TRACK WORKER STRUCK BY A PASSENGER TRAIN: SHARED LEARNING

LAVERTON INCIDENT KEY CONTACTS -INTERFACE WITH OTHER STAKEHOLDERS

TOOLBOX 10

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OBJECTIVE

To welcome and clarify the goal of the session.

WELCOME

Today's session is the last of the ten Toolbox Talks.

Today's session culminates the series by providing a general summary of how a breakdown in communication with key members of the team can lead to devastating consequences.

Housekeeping rules - phones off, duration of session (approximately 25 minutes).

WHY WE ARE HERE

This is the ninth of ten Toolbox Talks created to share learnings from the Laverton Incident.

Previous sessions:

- 1. The overview of the Laverton Incident
- 2. Planning Worksite Protection
- 3. Pre-Work Briefs
- 4. TFPC and WGS Accountabilities
- 5. Track Access Desk Role
- 6. Safe Systems of Work
- 7. Speak Up for Safety
- 8. Enhancing Safe Behaviour Model
- 9. Protocols, Procedures and Shortcuts

OUR SAFETY PLEDGE

I WILL ENSURE THAT I CONSISTENTLY USE EFFECTIVE SAFETY CRITICAL COMMUNICATION PROTOCOLS WHEN INTERFACING WITH KEY STAKEHOLDERS

ZERO HARM

OBJECTIVE

To clarify and emphasise our safety pledge and ensure participant understanding of safety communication protocols.

READ

I will ensure I consistently use effective safety critical communication protocols when interfacing with key stakeholders.

DISCUSS

Communications have long been known to be a key contributory factor in safety incidents in general. The railways are no exception as evidenced by incidents in Glenbrook in 1999, Hexham in 2002, Waterfall in 2003 and more recently in Edgecliff in 2014. While it may not be the only factor, there is no doubt that effective communication plays a crucial role in ensuring safety.

Pose question to group: how do you think good communication can improve safety?

Ensure you discuss:

- Communication is major part of good working practices and systems, particularly where people are constantly exposed to changing risks.
- Consider whether the result of a failure in communication and the message being transmitted could result in an incident.
- Examples of safety critical communication based on participant experiences and job roles.

INTRODUCTION

A key aspect of every RSW's job is to effectively communicate with relevant stakeholders and ensure the activities on a worksite are conducted safely and on time. This includes everything from providing timely and accurate rail operational information to appropriately responding to unplanned situations or events. This booklet provides information on how to use communication protocols as outlined in the Safety Critical Communications procedure to interface effectively with key stakeholders and how it relates to the Laverton Incident.

This is the tenth of ten toolbox talks created to share learnings with the industry.



OBJECTIVE

To set the tone and reinforce the importance of following standard communication protocols when interfacing with stakeholders to ensure the activities on the worksite are conducted safely and on time.

READ AND CLARIFY

A key aspect of every RSW's job is to effectively communicate with relevant stakeholders and ensure activities on a worksite are conducted safely and on time. This includes everything from providing timely and accurate rail operational information to appropriately responding to unplanned situations or events.

DISCUSS

Ensure understanding: all communication by frontline staff is safety critical and needs to follow established protocols to ensure consistency of practice.

Pose questions to the group:

• What are some factors that may influence an error in communication?

Ensure you cover the following points in the discussion:

- High operational demands
- Emotional/ Occupations stress
- Distraction
- Team Coordinator/ interference by other personnel
- Equipment reliability issues
- Pressure to get the train moving



RELATED STATISTICS

More than

400

track work safe working breaches were reported in the 2014–2015 financial year from which ONRSR identified the recurring themes of rail safety worker competence and safety critical communication.

Inspections undertaken as part of the Office of the National Rail Safety Regulator (ONRSR) compliance project on track work – competency and communication identified recurring issues with the:

- types of worksite protection applied,
- identification and definitions of worksite locations, and
- removal of protection at worksites.

OBJECTIVE

To reinforce the impact of effective communication between stakeholders in maintaining safe and efficient rail operations.

READ

More than 400 track work safe working breaches were reported in the 2014–2015 financial year from which ONRSR identified the recurring themes of rail safety worker competence and safety critical communication.

Inspections undertaken as part of the Office of the National Rail Safety Regulator (ONRSR) compliance project on track work – competency and communication identified recurring issues with the:

- Types of worksite protection applied
- Identification and definitions of worksite locations
- Removal of protection at worksites.

DISCUSS

- What role does communication play in safe rail operations?
- How do you think communication could have impacted the following factors:
 - Types of worksite protection applied
 - Identification and definitions of worksite locations
 - · Removal of protection at worksites.

SOURCES: OFFICE OF THE NATIONAL RAIL SAFETY REGULATOR (2017), RAIL SAFETY REPORT 2016-2017, HTTPS://WWW.ONRSR.COM.AU/__DATA/ ASSETS/PDF_FILE/0012/20514/RAIL-SAFETY-REPORT-2016-2017-WEB.PDF, P. 34

LAVERTON INCIDENT SUMMARY

TRACK WORKER STRUCK BY A PASSENGER TRAIN

On the morning of Friday 2 October 2015, a workgroup was assembling track-side in Laverton, Victoria. They planned to undertake dog spike removal works in preparation for re-sleepering of a section of track on the Altona Loop Line.

At around 0910, the supervisor for the works commenced marking the track to identify those dog spikes to be removed. He was working in a track crossover about 400 meters on the Melbourne side of Laverton Railway Station. A lookout had been placed for his protection.

At about 0916, a Metro Trains Melbourne suburban commuter train arrived at Laverton station, bound for Flinders Street Station in central Melbourne. After its scheduled stop, the train departed Laverton and approached the worksite. The lookout observed the train, warned workers of its approach and signalled to the driver that the track was clear. However, as the train took the crossover, the supervisor was foul of the track, and was struck by the train that was travelling at about 59 km/h.



OBJECTIVE

Ensure the team understands the events of the Laverton incident and the importance of interfacing with key stakeholders using safety critical communication protocols.

READ

On the morning of Friday 2 October 2015, a workgroup was assembling track-side in Laverton, Victoria. They planned to undertake dog spike removal works in preparation for re-sleepering, a section of track on the Altona Loop Line.

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LAVERTON INCIDENT SUMMARY

SHARED LEARNINGS -KEY CONTACTS - INTERFACE WITH OTHER STAKEHOLDERS



All RSWs must consciously practice Safety Critical Communication when interfacing with stakeholders. They must understand that all communication on site is formal and strictly follow communication protocols at all times.

2

All RSWs must recognise key stakeholders and their respective roles so that they may be able to notify or question appropriate stakeholders in time of any changes on the tracks.

3

All RSWs must have a clear understanding of how communication will be conducted along with the audible and visual warnings implemented to warn of approaching rail traffic.

OBJECTIVE

Introduce the concept of key learnings around the importance of following safety critical protocols when interfacing with stakeholders.

READ AND CLARIFY

Read out each point and then discuss the following before moving onto the next point:

 All RSWs must consciously practice Safety Critical Communication when interfacing with stakeholders. They must understand that all communication on site is always formal and strictly follow communication protocols.

Facilitator to discuss with the group:

- Ensure you actively practice Safety Critical Communication protocols every day. You never know when a non-safety critical communication could evolve into a safety critical situation.
- Always ensure formality of communication to maintain consistency in the use of language and structure irrespective of the demands of the situation.
- All RSWs must recognise key stakeholders and their respective roles so that they may be able to notify or question appropriate stakeholders in time of any changes.

Facilitator to discuss with the group:

- Ensure you are aware of all key stakeholders involved in work activity by attending the Pre-Start Briefing.
- All RSWs must have a clear understanding of how communication will be conducted along with the audible and visual warnings implemented to warn of approaching rail traffic.
 - Ask participants for examples of audible and visual warnings communicated to warn of approaching rail traffic.

WHO ARE YOUR KEY STAKEHOLDERS?

Effective interfacing with stakeholders is a critical aspect of maintaining safety and efficient rail operations.

Any person or party involved in the procedure who can be impacted by your actions is considered a stakeholder. Some examples of stakeholders are TFPCs, WGSs, Signallers and Train Controllers. The Pre-Work Brief covers the communication methods relevant to the job and introduces key stakeholders involved in the process. It is critical that all RSWs consider the roles and responsibilities of key stakeholders, so they are aware of who is responsible for a specific task and its impact on Safety.

Metro**Safe**



OBJECTIVE

Discuss the importance of identifying key stakeholders to recognise the impact of their role in maintaining safety while conducting work activities in the rail corridor.

READ AND DISCUSS

Any person or party involved in the procedure who can be impacted by your actions is considered a stakeholder. Some examples of stakeholders are TFPCs, WGSs, Signallers and Train Controllers.

The Pre-Work Brief covers the communication methods relevant to the job and introduces key stakeholders involved in the process. It is critical that all RSWs consider the roles and responsibilities of key stakeholders, so they are aware of who is responsible for a specific task and its impact on Safety.

QUESTIONS TO THE PARTICIPANTS

- Who are the key contacts/ stakeholders involved in gaining track access?
 - TAD is responsible for authorising access within the Rail Corridor/ Danger Zone.
 - TFPC is accountable for managing the worksite protection.
 - WGS is accountable for managing the works.

WHAT IS SAFETY CRITICAL COMMUNICATION?

Safety critical communication is an integral part of the safe and efficient operations of the rail industry. All operational communication by frontline staff is safety critical.

Effective communication plays a crucial role in ensuring safety, however any communication that, if not delivered or not delivered accurately or promptly, could result in death, serious injury or incur significant damage to property, infrastructure or the environment is considered safety critical.

Safety Critical Communication occurs while

- Sending/ receiving emergency messages
- Sending/ receiving written Safe working directions
- Driving or operating rail traffic movements
- Controlling and/ or signalling rail traffic movements
- Reporting the state of equipment, infrastructure, or people that might impact safety

All RSWs should:

- Carefully consider whether the result of a failure in communication and the message being transmitted by any medium such as radio, telephone, signal or writing could result in an incident.
- Practice good communication so that it can be extended to cover a range of their day to day work activities including communication during emergency situations and regular safe working conditions. In some instances, communication can originate in regular working conditions but has the potential to evolve into a safety critical situation.
- Always follow the communication protocols irrespective of the reason for the communication. Formalising their daily communication would also ensure consistent use of standard protocols and procedures and prepare them to confidently use these protocols in case of an incident.

OBJECTIVE

Introduce the concept of safety critical communication and its impact on maintaining safe and efficient rail operations.

READ AND DISCUSS

Safety critical communication is an integral part of the safe and efficient operations of the rail industry. All operational communication by frontline staff is safety critical.

Effective communication plays a crucial role in ensuring safety, however any communication that, if not delivered or not delivered accurately or promptly, could result in death, serious injury or incur significant damage to property, infrastructure or the environment is considered safety critical.

- Clarify the points to explain when safety critical communications occur. Ensure they understand that a large part of their role involves safety critical communication if not all.
- What were the safety critical messages that could have been communicated differently on the day of the Laverton incident?

Read the responsibilities and discuss

- How does the medium of communication effect the delivery of the message?
- What is the benefit of formalising communication protocols in everyday conversations on the worksite?
- What do you do if you see a breach in the delivery of safety critical communication?

HOW TO PRACTICE SAFETY CRITICAL COMMUNICATION PROTOCOLS?

Consistent use of communication protocols can have significant impact on the quality of conversations between key stakeholders and impact how effectively information is shared.

Using communication protocols ensures safety critical information exchanged between different stakeholders uses standard phrases and keeps communication concise and unambiguous.

Safety Critical Communication protocols are:

- Fundamentals plan what you intend to say, provide accurate, brief and clear messages in short complete phrases. Talk slightly slower and slightly louder than in normal conversation. Avoid redundancies such as 'you know', 'er', and 'um'.
- **Procedure** to be used when sending and receiving verbal Safety Critical Communications. Procedure covers steps to Start Communication, Exchange Information and Finish Communication.

- **Emergency Communications** start with "Emergency, Emergency, Emergency". They must be prioritised and answered immediately.
- Lead Communicator is the person who takes the lead in the communication and follows steps to ensure communication protocols are followed.
- **Standard terms** are used to make sure consistent and effective communication between different stakeholders.
- **Phonetic** alphabet should be used to identify letters of the alphabet and spell for all key information that are difficult to say or may be misunderstood.
- **Spoken numbers** require you stress the syllables in capital letters like 'thuh-REE' for the number three and 'Day Cee Mal' for a decimal point
- The 24 Hour clock should be used to convey the time.
- Written Safety Critical Communication protocols apply to staff compiling safe working books, forms and records.

Metro**Safe**

OBJECTIVE

Reinforce the consistent practice of safety critical communication protocols when interacting with stakeholders.

READ AND DISCUSS

Consistent use of communication protocols can have significant impact on the quality of conversations between key stakeholders and impact how effectively information is shared.

Using communication protocols ensures safety critical information exchanged between different stakeholders uses standard phrases and keeps communication concise and unambiguous.

Discuss the Safety Critical Communication protocols

Ensure they understand that protocols are the standardised operating procedure applied to Safety Critical Communications.

QUESTION TO THE PARTICIPANTS

- 1. How can you practice and improve using safety critical communication protocols?
 - Learn and follow the communication protocols.
 - Report communication issues and any conditions that impede effective communication.
 - Provide support and advice to other members of the team to improve communication practices.
 - Participate in discussions and investigations to improve communications.

GLOSSARY

All Right Hand Signal:

The All Right hand signal is one arm held in the horizontal position. By night a white light held steady.

Australian Transport Safety Bureau (ATSB):

The **ATSB** is Australia's national transport safety investigator.

Danger Zone:

is all space within 3 metres horizontally from the nearest rail and any distance above or below this zone including being on the line, unless a Position of Safety exists or can be created.

Flagman/Handsignaller:

is a rail safety worker who displays hand signals to the operators of rail traffic movements. A Handsignaller is also referred to as a Flagman.

Metro Trains Melbourne (MTM):

Metro Trains Melbourne, known colloquially as simply Metro, is the franchised operator of the suburban railway network in Melbourne, Australia. Metro Trains Melbourne is a joint venture between MTR Corporation, John Holland Group and UGL Rail.

Office of the National Rail Safety Regulator (ONRSR):

An independent body corporate established under the Rail Safety National Law (South Australia) Act 2012. The primary objectives of the ONRSR are to encourage and enforce safe railway operations and to promote and improve national rail safety.

Protection Officer (PO):

The qualified worker responsible for rail protection (NSW, SA, QLD, WA).

Position of Safety (POS):

is a place where people or equipment cannot be struck by rail traffic.

Rail Safety Pre-Work Briefing:

is a formal briefing on the worksite protection arrangements provided by the Track Force Protection Coordinator to all rail safety workers associated with the worksite protection and the Work Group Supervisor.

Rail Safety Worksite Hazard Assessment (RSWHA):

is an assessment of the rail safety hazards to determine the method/level of protection requirement for a worksite.

Rail Safety Worker (RSW):

Is a person who has carried out, is carrying out or is about to carry out, rail safety work, and includes:

- a person who is employed or engaged by a rail operator to carry out rail safety work
- e) a person engaged by a person (other than by a rail operator) to carry out rail safety work
- f) a trainee
- g) a volunteer.

Track Force Protection Coordinator (TFPC):

is the person appointed to assess and implement worksite protection arrangements on site.

Track Force Protection:

Track force protection is a method of protecting work on track between rail traffic movements.

Track Force Protection:

Track force protection is a method of protecting work on track between rail traffic movements.

Work Group Supervisor (WGS):

Is the individual ultimately responsible for the supervision of the programmed activities within a Work Site.

Work Group Supervisor Pre-Work Briefing:

Is a formal briefing on the task related activities provided by the Work Group Supervisor to the work group an



FURTHER INFORMATION AND SAFETY PLEDGE



FURTHER INFORMATION

If you require any further information, please discuss with your supervisor.

INFORMATION SOURCES

- Australian Transport Safety Bureau (ATSB), Rail Occurrence Investigation, RO-2015-019, Final 24 August 2016
- Safety Critical Communications Guidelines, Rail Industry Safety and Standard Board

OBJECTIVE

Summarise and reinforce pledge.

Advise participants that information about the incident is available.

READ

Restate the pledge: I will ensure I consistently use effective safety critical communication protocols when interfacing with key stakeholders.

DISCUSS

Leader commits to the pledge by providing a summary of the safety critical communication protocols and how to use them effectively with stakeholders.

Ask each person:

- 1. Who are your key stakeholders?
- 2. What are some of the instances of critical communication you have with them?

Direct them to the Safety Critical Communications standard operating procedure for more details.

